

## Message Text

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PAGE 01 BONN 21469 01 OF 03 221451Z  
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CCO-00 CIAE-00 OTPE-00 EB-07  
FCC-01 INR-07 NSAE-00 OC-06 USIA-06 COME-00 BIB-01  
OIC-02 AF-08 ARA-06 EA-07 NEA-10 DODE-00 PM-04 H-01  
L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 EURE-00 ACDA-07  
NASA-01 ERDA-05 OES-06 /138 W  
----- 093462 /65

P R 221439Z DEC 76  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC PRIORITY 4246  
INFO USMISSION USBERLIN  
USMISSION NATO BRUSSELS  
AMEMBASSY PARIS  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY BERLIN  
USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 03 BONN 21469

E.O. 11652: GDS  
TAGS: ETEL ITU PFOR WB GW GE UR US  
SUBJECT: ITU BROADCAST SATELLITE CONFERENCE

REFS: (A) STATE 305172; (B) BONN 20289; (C) BONN 20071;  
(D) BONN 15900 (1975); (E) STATE 236578 (1975);  
(F) BONN 16395 (1975); (G) BONN 16658 (1975);  
(H) BONN 18800 (1975)

SUMMARY: BONN GROUP HAS REACHED AD REF  
AGREEMENT ON A CONTINGENCY PLAN TO MEET POSSIBLE SOVIET/  
EAST EUROPEAN PROTESTS OVER FRG REPRESENTATION OF WEST  
BERLIN INTERESTS AT BROADCAST SATELLITE CONFERENCE  
OPENING JANUARY 10 IN GENEVA. DEPARTMENT'S APPROVAL OF  
CONTINGENCY PLAN IS REQUESTED. END SUMMARY.

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PAGE 02 BONN 21469 01 OF 03 221451Z

1. IN DECEMBER 21 MEETING, BONN GROUP REACHED AD REF  
AGREEMENT ON A CONTINGENCY PLAN FOR USE BY ALLIED AND  
FRG DELEGATIONS AT BROADCAST SATELLITE CONFERENCE IN THE  
EVENT OF SOVIET/EAST EUROPEAN PROTESTS OVER FRG REPRE-  
SENTATION OF INTERESTS OF WEST BERLIN. CONFERENCE OPENS  
IN GENEVA ON JANUARY 10. CONTINGENCY PLAN IS BASED UPON

FRG DRAFT WHICH IN TURN WAS AN UPDATE OF CONTINGENCY PLAN USED IN 1975 ITU REGIONAL CONFERENCE. 1975 CONTINGENCY PLAN WAS TRANSMITTED IN REF (D) AND APPROVED BY DEPARTMENT IN REF (E) WITH MINOR MODIFICATIONS NOTED IN REF (F).

2. TWO ADDITIONAL ELEMENTS WERE INCORPORATED INTO THE UPDATED CONTINGENCY PLAN ON THE BASIS OF EXPERIENCE AT THE 1975 CONFERENCE:

-- COMPLAINT THREE. SOVIETS REQUESTED IN 1975 THAT WSB MEMBERS OF FRG DELEGATION BE LISTED SEPARATELY. SUBJECT WAS DEALT WITH AT THAT TIME IN REF (G).

-- COMPLAINT SIX. SOVIETS NOTED IN 1975 THAT THEY WOULD TAKE NOTE OF THE RESULTS OF CONFERENCE REFERRING TO BERLIN ONLY TO THE EXTENT THAT THEY WERE IN ACCORDANCE WITH THE QA, REF (H).

3. CONTINGENCY PLAN:

BEGIN TEXT

ITU SATELLITE CONFERENCE  
CONTINGENCY PLAN

I. INTRODUCTION

GIVEN THE PROTESTS AND DECLARATIONS OF THE EASTERN BLOC COUNTRIES AT THE ITU CONFERENCES OF  
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PAGE 03 BONN 21469 01 OF 03 221451Z

OCTOBER 1974, AND OF OCTOBER/NOVEMBER 1975, IT MAY BE EXPECTED THAT THE EASTERN BLOC WILL ALSO DURING THE FORTHCOMING SATELLITE CONFERENCE RAISE QUESTIONS CONCERNING THE REPRESENTATION OF BERLIN BY THE FRG AND/ OR THE PARTICIPATION OF WSB RESIDENTS WITHIN THE FRG DELEGATION.

IN ORDER TO HELP PRODUCE QUICKLY APPROPRIATE ALLIED AND/OR FRG RESPONSES TO POSSIBLE EASTERN PROTESTS, THE FOLLOWING CONTINGENCY PLANS HAVE BEEN AGREED BY AUTHORITIES OF THE FOUR. HOWEVER,

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PAGE 01 BONN 21469 02 OF 03 221457Z

ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CCO-00 CIAE-00 OTPE-00 EB-07  
FCC-01 INR-07 NSAE-00 OC-06 USIA-06 COME-00 BIB-01  
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P R 221439Z DEC 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4247

INFO USMISSION USBERLIN

USMISSION NATO BRUSSELS

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY BERLIN

USMISSION GENEVA

C O N F I D E N T I A L SECTION 02 OF 03 BONN 21469

GIVEN THE GREAT NUMBER OF VARIABLES POSSIBLE IN EASTERN DEMARCHE, IT HAS BEEN AGREED BY THE FOUR THAT ALLIED AND/OR FRG RESPONSES WILL BE MADE ONLY AFTER REVIEW BY THE BONN GROUP AND WITH THE SPECIFIC APPROVAL IN EACH CASE OF APPROPRIATE NATIONAL AUTHORITIES.

## II. CONTINGENCIES

1.A. COMPLAINT. COMMUNICATION BY EAST BLOC STATE(S) TO CONFERENCE CHAIRMAN ALONG LINES THAT THE TERMS OF THE QA GOVERN PARTICIPATION BY WSB RESIDENTS WITHIN THE FRG DELEGATION AND THAT THE QA MUST BE OBSERVED SO FAR AS MATTERS OF SECURITY AND STATUS ARE DEALT WITH BY THE CONFERENCE (I.E., SAME LINES AS THE CONFIDENTIAL

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PAGE 02 BONN 21469 02 OF 03 221457Z

GDR OCTOBER 1974 DEMARCHE).

B. REPLY. THE BRITISH, FRENCH AND AMERICAN DELEGATIONS COULD REPLY ALONG THE LINES OF THE FRG

RESPONSE TO EAST GERMAN COMPLAINTS AT THE OCTOBER 1974  
PREPARATORY CONFERENCE: (A) THE MONTREUX CONVENTION AS  
WELL AS THE MALAGA-TORMOLINOS CONVENTION GIVES EACH  
MEMBER THE RIGHT TO MAKE UP ITS DELEGATION AS IT WISHES;  
(B) ANNEX IV OF THE QA STATES THAT, PROVIDED MATTERS OF  
SECURITY AND STATUS ARE NOT AFFECTED, THE FRG MAY  
REPRESENT WSB INTERESTS AT INTERNATIONAL CONFERENCES  
AND THAT WSB PERMANENT RESIDENTS MAY PARTICIPATE  
JOINTLY WITH PARTICIPANTS FROM THE FRG IN INTERNATIONAL  
EXCHANGES; AND (C) WE REGRET THAT COUNTRY X IS  
DISTURBING THE WORK OF THE CONFERENCE BY  
INTRODUCING EXTRANEOUS ISSUES.

THE FRG COULD SEND A LETTER ASSOCIATING ITSELF  
WITH THE ALLIED POSITION.

2.A. COMPLAINT. COMMUNICATION BY EAST BLOC  
STATE(S) THAT THE INCLUSION OF A WSB RESIDENT IN THE FRG  
DELEGATION IS CONTRARY TO THE QA AND THUS "ILLEGAL"  
SINCE THE WSB ARE NOT A PART OF THE FRG AND SINCE THE  
ACTIVITIES OF SFB WITHIN ARD REPRESENT AN ATTEMPT BY  
THE FRG TO ESTABLISH JURISDICTION OVER THE WSB.

B. REPLY. A RESPONSE SIMILAR TO THAT MADE BY THE  
THREE ALLIES IN THE TNC CASE WOULD BE  
APPROPRIATE: (A) THERE IS NOTHING IN THE QA WHICH  
SUPPORTS THE CONTENTION THAT WSB RESIDENTS MAY NOT BE  
INCLUDED IN FRG DELEGATIONS TO INTERNATIONAL  
CONFERENCES; IN FACT, ANNEX IV OF QA STIPULATES THAT,  
PROVIDED MATTERS OF SECURITY AND STATUS ARE NOT  
AFFECTED, THE FRG MAY REPRESENT THE INTERESTS OF THE  
WSB IN INTERNATIONAL CONFERENCES AND WSB RESIDENTS MAY  
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PAGE 03 BONN 21469 02 OF 03 221457Z

PARTICIPATE JOINTLY WITH PARTICIPANTS FROM THE FRG IN  
INTERNATIONAL EXCHANGES; (B) THE LOCATION OF THE SFB  
IN THE WSB SINCE ITS ESTABLISHMENT IN (DATE) HAS HAD  
THE APPROVAL OF THE THREE POWERS WHO, IN THE EXERCISE  
OF THEIR SUPREME AUTHORITY, HAVE AUTHORIZED THE  
CONTINUING OPERATIONS OF SFB. THEREFORE, THE LOCATION,  
OPERATIONS, AND RELATIONSHIP OF SFB TO THE FRG  
BROADCASTING ORGANIZATION ARD ARE IN NO WAY  
INCOMPATIBLE WITH THE QA; AND (C) INCOMPLETE REFERENCE  
TO QA IS MISLEADING; THE ENTIRE PASSAGE SAYS THE  
TIES BETWEEN THE FRG AND THE WSB WILL BE MAINTAINED AND  
DEVELOPED, TAKING INTO ACCOUNT THAT THESE SECTORS  
CONTINUE NOT TO BE A CONSTITUENT PART OF THE FRG AND  
NOT TO BE GOVERNED BY IT.

IF A STATE OTHER THAN THE USSR MAKES THE ABOVE

COMPLAINT OR ASSOCIATES ITSELF WITH A SOVIET STATEMENT  
ON THESE LINES, THE REPLY COULD ALSO NOTE THAT STATES  
NOT PARTY TO THE QA ARE NOT COMPETENT TO COMMENT  
AUTHORITATIVELY ON ITS PROVISIONS.

THE FRG COULD ASSOCIATE ITSELF WITH THE ALLIED  
STATEMENT BY SENDING ITS OWN LETTER TO THE CONFERENCE  
CHAIRMAN.

3.A. COMPLAINT. COMMUNICATION FROM EASTERN BLOC  
COUNTRY STATING THAT (A) WSB PARTICIPANT(S) MUST BE  
LISTED SEPARATELY FROM MEMBERS OF FRG DELEGATION AND  
(B) INDICATION "IN ACCORDANCE WITH QA" IS REQUIRED

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PAGE 01 BONN 21469 03 OF 03 221500Z

ACTION EUR-12

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FCC-01 INR-07 NSAE-00 OC-06 USIA-06 COME-00 BIB-01  
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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4248

INFO USMISSION USBERLIN

USMISSION NATO BRUSSELS

AMEMBASSY PARIS

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C O N F I D E N T I A L SECTION 03 OF 03 BONN 21469

(I.E., ALONG THE LINES OF SOVIET DEMAND AT ITU-  
CONFERENCE 1975).

B. REPLY. THE QA PROVIDES IN ANNEX IV THAT

"PERMANENT RESIDENTS OF THE WESTERN SECTORS OF BERLIN  
MAY PARTICIPATE JOINTLY WITH PARTICIPANTS FROM THE  
FEDERAL REPUBLIC OF GERMANY IN INTERNATIONAL  
EXCHANGES AND EXHIBITIONS." THERE IS THEREFORE NO  
REASON WHY SUCH MEMBERS OF THE FRG'S DELEGATION SHOULD  
BE LISTED SEPARATELY. IT IS MOREOVER FOR THE FRG ALONE  
TO DECIDE THE LISTING OF ITS DELEGATION.

4.A. COMPLAINT. COMMUNICATION FROM EAST BLOC  
STATE(S) THAT, WHILE THE FRG MAY REPRESENT THE  
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PAGE 02 BONN 21469 03 OF 03 221500Z

"INTERESTS OF THE WSB," IT MAY NOT REPRESENT THE  
BROADCASTING INTERESTS IN QUESTION SINCE THEY ARE  
INTERESTS WHICH THE THREE ALLIES HAVE RESERVED TO  
THEMSELVES.

B. REPLY. THE FRENCH, BRITISH AND AMERICAN  
DELEGATIONS WOULD RESPOND: (1) THEY HAVE AUTHORIZED THE  
FRG TO REPRESENT AT THE CONFERENCE THE BROADCASTING  
INTERESTS IN QUESTION; (2) THIS REPRESENTATION DOES  
NOT AFFECT ALLIED RESERVED RIGHTS AND RESPONSIBILITES;  
AND (3) THE THREE POWERS CONTINUE TO ENSURE THAT  
MATTERS OF SECURITY AND STATUS ARE NOT THEREBY  
AFFECTED.

5.A. COMPLAINT. COMMUNICATION FLATLY ASSERTING  
THAT, SINCE MATTERS OF SECURITY AND/OR STATUS ARE BEING  
DEALT WITH BY THE CONFERENCE, IN ACCORDANCE WITH THE  
QA THE FRG MAY NOT REPRESENT WSB BROADCASTING INTERESTS  
AT THE CONFERENCE.

B. REPLY. THE FRENCH, BRITISH AND AMERICAN  
DELEGATIONS COULD REPLY AS FOLLOWS: THE THREE POWERS,  
AS NOTED IN THE QA, CONTINUE TO MAINTAIN THEIR RIGHTS  
AND RESPONSIBILITIES RELATING TO THE REPRESENTATION  
ABROAD OF THE INTERESTS OF THE WSB. SUBJECT  
TO THEIR RIGHTS AND RESPONSIBILITIES THE THREE POWERS  
LONG AGO AUTHORIZED THE FRG TO REPRESENT THE INTERESTS  
OF THE WSB IN INTERNATIONAL ORGANIZATIONS AND  
CONFERENCES. WITH RESPECT TO FRG REPRESENTATION OF  
WSB INTERESTS AT THE PRESENT CONFERENCE, THE THREE  
POWERS IN THE EXERCISE OF THEIR SUPREME AUTHORITY  
OVER THE WSB CONTINUE TO ENSURE THAT MATTERS OF SECURITY  
AND STATUS ARE NOT THEREBY AFFECTED. THE FRG  
REPRESENTATION OF WSB INTERESTS AT THE ITU CONFERENCE  
IS THUS IN COMPLETE CONFORMITY WITH THE QA.

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PAGE 03 BONN 21469 03 OF 03 221500Z

6.A. COMPLAINT. DECLARATION ON CAUTIONARY BASIS  
OF EASTERN BLOC COUNTRY, THAT IT WILL TAKE NOTE OF  
CONFERENCE PROVISIONS RELATED TO THE WSB ONLY TO THE  
EXTENT AS THEY ARE IN ACCORDANCE WITH THE QA (I.E.,  
SAME LINES AS USSR AND GDR STATEMENTS IN FINAL PROTOCOL  
OF 1975 ITU-CONFERENCE).

B. REPLY. SAME AS IN 1975 ITU-CONFERENCE.  
NOTHING IN THE WORK OF THE FINAL ACTS OF THIS CONFERENCE  
IS INCOMPATIBLE WITH ANY OF THE PROVISIONS OF THE QA.  
IF STATES WHICH ARE NOT PARTIES TO THE QA WERE TO MAKE  
A SIMILAR STATEMENT, THE SAME ANSWER SHOULD BE USED  
FOLLOWED BY THE ADDITIONAL STATEMENT: "STATES WHICH  
ARE NOT PARTIES TO THE QA ARE NOT COMPETENT TO COMMENT  
AUTHORITATIVELY UPON ITS PROVISIONS."

END TEXT.

4. ACTION REQUESTED: THAT THE DEPARTMENT APPROVE  
TEXT IN PARA 3.  
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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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